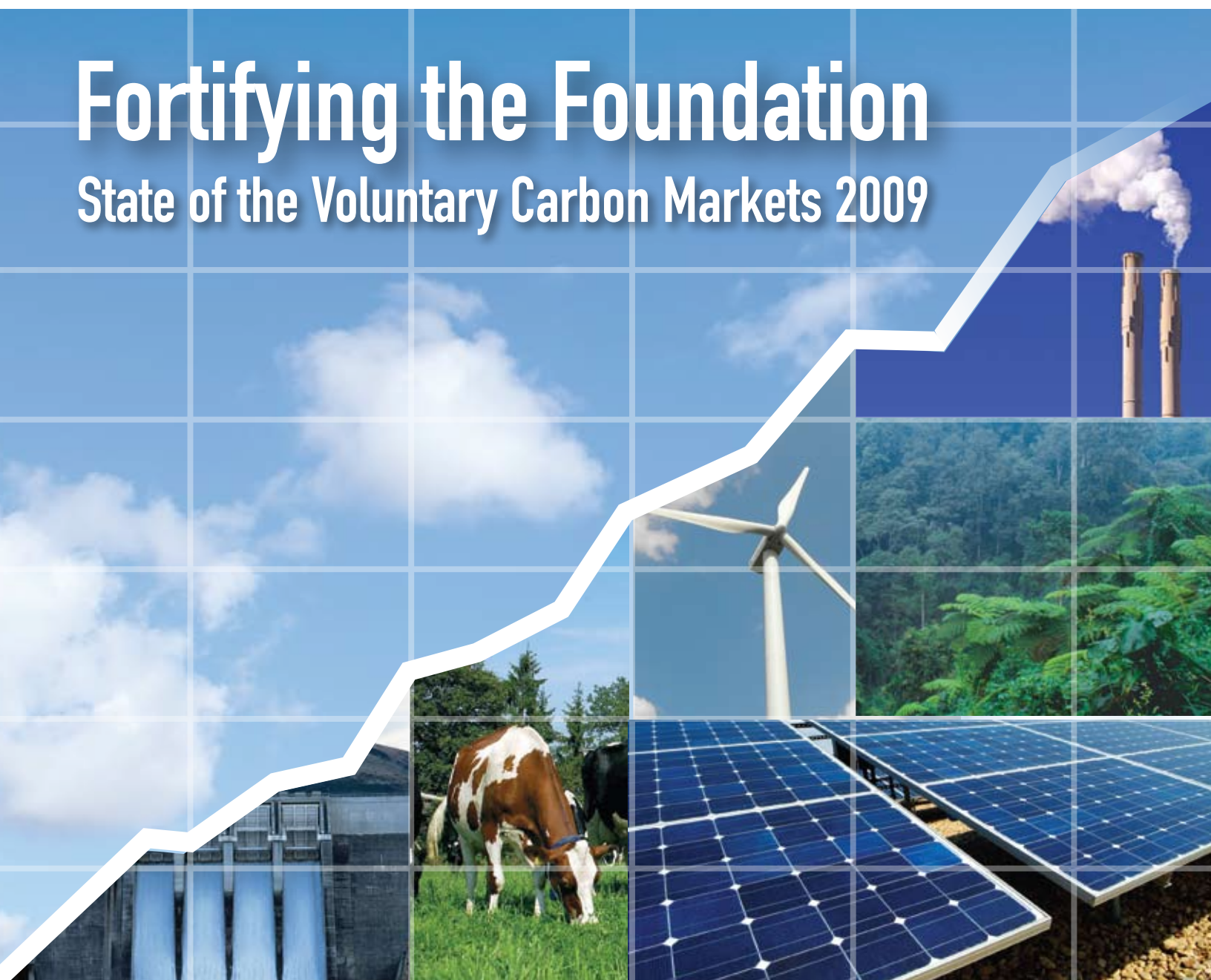


# Fortifying the Foundation

## State of the Voluntary Carbon Markets 2009



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Ecosystem Marketplace's work on the voluntary carbon markets is financially supported by the United Nations Foundation, the Surdna Foundation, the United Kingdom's Department for International Development, and the Blue Moon Fund.

**New Carbon Finance** is the leading provider of information, analysis, and insights into the North American, European, and global carbon markets. New Carbon Finance constantly strives to provide the most accurate projections of future carbon market prices, using proprietary fundamental analysis and models. The research underlying this report provides a crucial quantitative platform that will substantially enhance the understanding of the fast-moving voluntary carbon market.

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# Fortifying the Foundation:

## State of the Voluntary Carbon Markets 2009

A Report by Ecosystem Marketplace & New Carbon Finance

Katherine Hamilton, Milo Sjardin, Allison Shapiro,  
and Thomas Marcello

20 May 2009

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### **Cover:**

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## Glossary

AAU	Assigned Amount Units
AB 32	Assembly Bill 32: California's Global Warming Solutions Act
ACG	Asia Carbon Group
ACR	American Carbon Registry
ACX	Australian Climate Exchange
ACX	Asia Carbon Exchange
AES	AES Corporation
AFOLU	Agriculture, Forestry, and Other Land Uses
BoNY	Bank of New York Mellon
CAR	Climate Action Reserve (Also known as The Reserve)
CARB	California Air Resources Board
CCAR	California Climate Action Registry
CCB	Climate, Community, and Biodiversity Standards
CCBA	Climate, Community, and Biodiversity Alliance
CCFE	Chicago Climate Futures Exchange
CCX	Chicago Climate Exchange
CDM	Clean Development Mechanism
CER	Certified Emission Reduction
CFC	Chlorofluorocarbon
CFI	Carbon Financial Instrument (unit of exchange on CCX)
CFS	CarbonFix Standard
CFTC	Commodities Futures Trading Commission
CO <sub>2</sub>	Carbon dioxide
CPRS	Carbon Pollution Reduction Scheme (Australia)
CRT	Climate Reserve Ton
DOE	Designated Operational Entity
ECCM	Edinburgh Center for Carbon Management
ECIS	European Carbon Investor Services
ECX	European Climate Exchange
EPA	U.S. Environmental Protection Agency
EPA CL	U.S. Environmental Protection Agency Climate Leaders
ERT	Environmental Resources Trust
ETS	Emissions Trading Scheme
EUA	European Union Allowance
EU ETS	European Union Emission Trading Scheme
ERU	Emission Reduction Unit
FINRA	Financial Industry Regulatory Authority
FTC	U.S. Federal Trade Commission
GE	General Electric
GF	Greenhouse Friendly
GHG	Greenhouse Gas
GS	Gold Standard

GWP	Global warming potential
HFC	Hydrofluorocarbon
IIED	International Institute for Environment and Development
ISO	International Standards Organization
JI	Joint Implementation
KWh	Kilowatt-hour
LULUCF	Land Use, Land Use Change and Forestry
MAC	California Market Advisory Committee
MGGRA	Midwestern GHG Reduction Accord
MtCO <sub>2</sub> e	Millions of tonnes of carbon dioxide equivalent
MW	Megawatt
MWh	Megawatt-hour
NGAC	New South Wales Greenhouse Abatement Certificate
NGO	Non-governmental Organization
NO <sub>x</sub>	Nitrogen oxides
N <sub>2</sub> O	Nitrous oxide
NREL	U.S. National Renewable Energy Laboratory
NSW GGAS	New South Wales Greenhouse Gas Abatement Scheme
OTC	Over-the-Counter (market)
RE	Renewable energy
REC	Renewable Energy Credit
REDD	Reducing Emissions from Deforestation and Degradation
RGGI	Regional Greenhouse Gas Initiative
SGER	Specified Gas Emitters Regulation
SO <sub>2</sub>	Sulfur dioxide
tCO <sub>2</sub> e	Tonne of carbon dioxide equivalent
TREC	Tradable renewable energy credit
The Reserve	Climate Action Reserve
UNFCCC	United National Framework Convention on Climate Change
U.S. EPA	United States Environmental Protection Agency
VCS	Voluntary Carbon Standard
VCU	Voluntary Carbon Units
VER	Verified (or Voluntary) Emission Reduction
VERR	Verified Emission Reductions-Removals
VOS	Voluntary Offset Standard
WBCSD	World Business Council for Sustainable Development
WCI	Western Climate Initiative
WRI	World Resources Institute
WWF	World Wildlife Fund

### Executive Summary

This report was created to answer fundamental questions about the voluntary carbon markets such as transaction volumes, credit prices, project types, locations, and the motivations of buyers in this market. Over the past several years, these markets have not only become an opportunity for citizen consumer action, but also an alternative source of carbon finance and an incubator for carbon market innovation. As the voluntary carbon markets have rapidly gained traction, the answers, to these questions have become increasingly important to investors, policymakers, and environmentalists alike. For example, since the last edition of this report, we have seen various U.S. climate bills make reference to voluntary carbon offset standards, the Japanese government launch a voluntary carbon-offsetting scheme, and the U.K. government issue an official definition of “carbon neutral.”

Proving the legitimacy of carbon offset projects remains a major issue in the marketplace, leading to a so-called “flight to quality.” Last year saw further establishment and greater functionality of voluntary offset standards; the emergence of new registries; the forging of new partnerships between infrastructure providers; the formation of coalitions to encourage self-regulation; and increased market transparency. At the same time, existing and potential voluntary market consumers became more sophisticated as literature and education around offset quality increased. All of this points to a further maturation of the market in 2008. However, at the same time, the voluntary carbon markets, like any other commodity market, were not immune to the over-arching forces of the economy and regulatory developments.

Below we outline the aggregated results of our survey of the State of the Voluntary Carbon Markets in 2008. For the analysis of the “over-the-counter” (OTC) side of the voluntary carbon markets, we obtained data from over 182 suppliers from 28 different countries involving all stages of the supply chain: developers, aggregators, brokers, and retailers. This report is based on the information collected from these suppliers. Hence, numbers throughout this report may not contain every single OTC transaction in the marketplace and should be considered conservative. Alternatively, all data on the Chicago Climate Exchange (CCX) was obtained directly from the exchange and hence presents a greater degree of completeness.

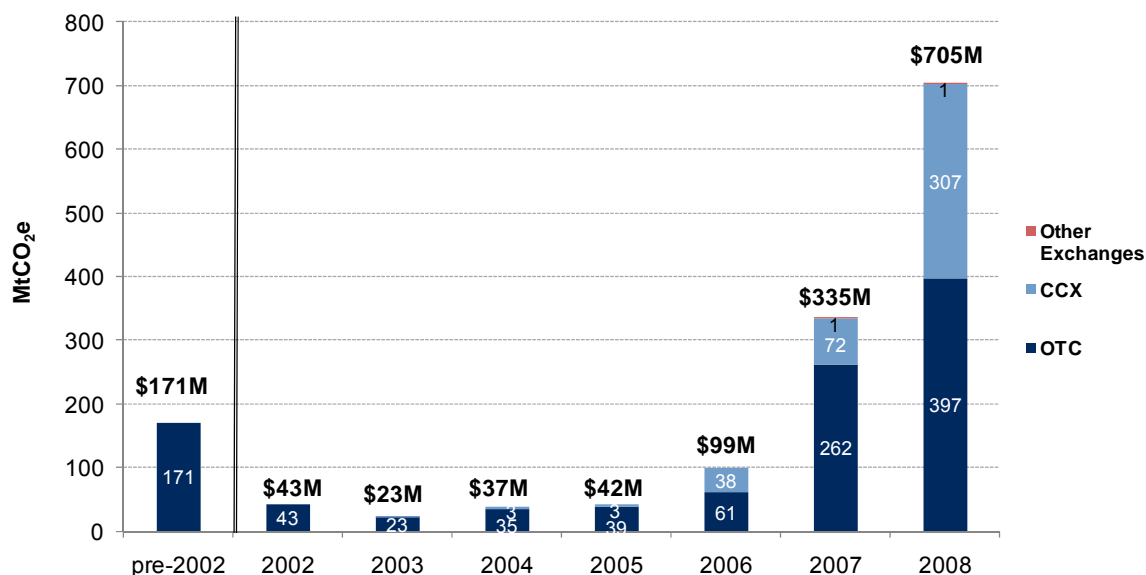
### Voluntary Carbon Markets Nearly Doubled in 2008, Reaching 123.4MtCO<sub>2</sub>e

We tracked 123.4 million metric tonnes of carbon dioxide equivalent (MtCO<sub>2</sub>e) transacted in the global voluntary carbon markets in 2008, a near doubling of 2007 transaction volume (87% growth). Of the two main components that comprise the voluntary carbon markets—the CCX and the OTC—the CCX was responsible for the larger share of the market, trading 69.2MtCO<sub>2</sub>e (56%) versus 54.0MtCO<sub>2</sub>e (44%) in the OTC market.<sup>1</sup> Not only was 2008 the first year that the CCX overtook the OTC market in terms of tracked volume, it also overtook the OTC market in terms of growth. CCX trades tripled in 2008 (202%), whereas the OTC market grew by 26%—a clear break from the trend in 2007, when the OTC market tripled, while the CCX only doubled.

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<sup>1</sup> Note that the remaining 0.2 MtCO<sub>2</sub>e was traded on other exchanges besides the CCX.

**Historic Values for the Voluntary Carbon Markets**



Source: Ecosystem Marketplace, New Carbon Finance.

**Transaction Volumes and Values, Global Carbon Market, 2007 and 2008**

Markets	Volume (MtCO <sub>2</sub> e)		Value (US\$ million)	
	2007	2008	2007	2008
Voluntary OTC	43.1	54.0	262.9	396.7
CCX	22.9	69.2	72.4	306.7
Other exchanges	0	0.2	0	1.3
<b>Total Voluntary Markets</b>	<b>66.0</b>	<b>123.4</b>	<b>335.3</b>	<b>704.8</b>
EU ETS	2,061.0	2,982.0	50,097.0	94,971.7
Primary CDM	551.0	400.3	7,426.0	6,118.2
Secondary CDM	240.0	622.4	5,451.0	15,584.5
Joint Implementation	41.0	20.0	499.0	294.0
Kyoto [AAU]	0.0	16.0	0.0	177.1
New South Wales	25.0	30.6	224.0	151.9
RGGI	-	71.5	-	253.5
Alberta's SGER <sup>(a)</sup>	1.5	3.3	13.7	31.3
<b>Total Regulated Markets</b>	<b>2,919.5</b>	<b>4,146.1</b>	<b>63,710.7</b>	<b>117,582.2</b>
<b>Total Global Markets</b>	<b>2,985.5</b>	<b>4,269.5</b>	<b>64,046.0</b>	<b>118,287.0</b>

Source: Ecosystem Marketplace, New Carbon Finance.

Notes: (a) Assume a CA\$10 price for Alberta offsets and Emission Performance Credits based on interviews with market participants. (b) 2008 JI & RGGI numbers in this chart were updated after initial release of this publication. (c) 2008 JI volume and value information provided by the World Bank.

The strong growth of the CCX in 2008 is attributed to strong trading activity in the first two quarters of the year on the back of introduced climate change legislation in the United States. During the second half of 2008, neither the CCX nor the OTC market was immune to the global recession. Both experienced slower activity in the second half of 2008, as companies turned their attention away from environmental impacts and cut discretionary spending.

Of the 54.0MtCO<sub>2</sub>e transacted in the OTC market, we were able to confirm that only 12.4MtCO<sub>2</sub>e were retired. Retirement is critical in the voluntary markets because it represents the impact of the market from an environmental perspective. Our retirement numbers are particularly conservative given the challenge of confirming the data. However, according to this estimate 23% of the total OTC traded volume was used to directly offset emissions in 2008, and a credit passed hands (also known as the “churn rate”) an average of 4.4 times.

### **Voluntary Credit Prices Increased a Further 20%, Resulting in a Total Market Value of US\$705 million**

We estimate that the voluntary carbon markets were valued at US\$705 million<sup>2</sup> in 2008, more than twice their value in 2007 (\$335 million). While OTC market traded a smaller share of the transaction volume than the CCX, most of this value increase was driven by OTC credits, as they traded at a price premium of 66% in 2008 over CCX credits. The average price of a voluntary carbon credit transacted on the OTC market was \$7.34/tCO<sub>2</sub>e in 2008, up 22% from \$6.10/tCO<sub>2</sub>e in 2007 and up 79% from \$4.10/tCO<sub>2</sub>e in 2006. This compares to an average price of \$4.43/tCO<sub>2</sub>e on the CCX. The OTC market transacted an estimated \$396.7 million (56% of the total market), whereas the CCX market transacted an estimated \$306.7 million (44%).

Similar to last year, credit prices increased along the market’s value chain, reflecting the transaction costs associated with credits passing into new hands and the general decline of transaction volume along the value chain. We found that prices increased from an average of \$5.1/tCO<sub>2</sub>e for project developers to \$5.4/tCO<sub>2</sub>e at the wholesale level to \$8.9/tCO<sub>2</sub>e at the retail level.

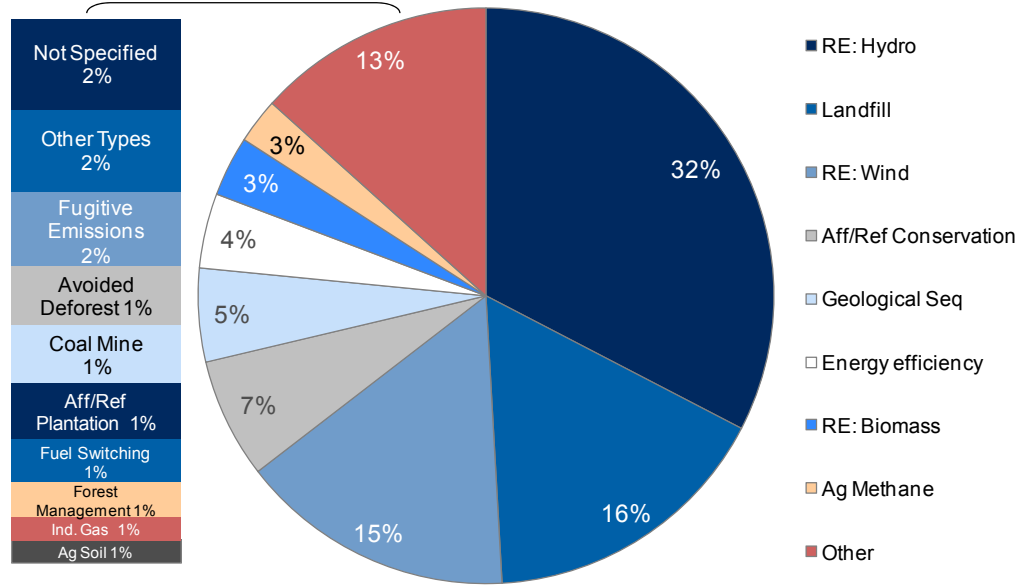
### **Asia and North America Remained Dominant as Credit Sources**

Sources of voluntary offsets on both the CCX and the OTC market are extremely diverse in both project type and location. With regard to OTC project type, renewable energy credits dominated this year, increasing their market share from 27% in 2007 to 51%, mostly from hydropower (32%), wind energy (15%) and biomass energy (3%). The dominance of this project type comes from its general appeal to voluntary buyers and particularly high credit production from a number of Turkish VER projects and Asian pre-registered CDM projects. Landfill gas capture was the second most popular category, capturing 16% of the market (up from 5% in 2007), mostly resulting from a shift towards pre-compliance motives in the U.S. carbon market. In contrast, energy efficiency, fuel switching, and coal mine methane all declined in popularity.

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<sup>2</sup> All monetary values in this report are in US\$ unless otherwise specified.

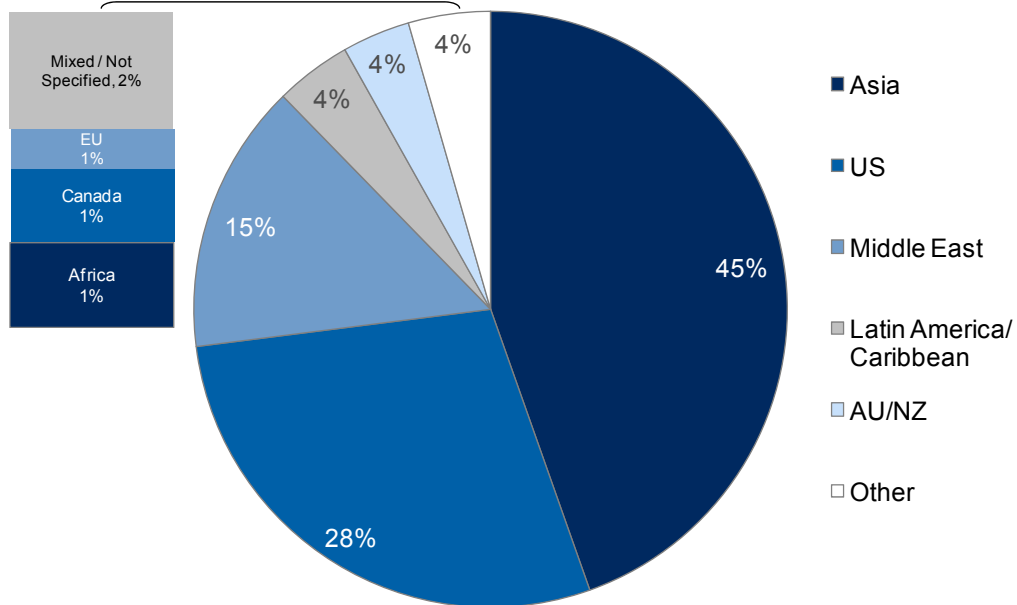
**Transaction Volume by Project Type, OTC 2008**



Source: Ecosystem Marketplace, New Carbon Finance.

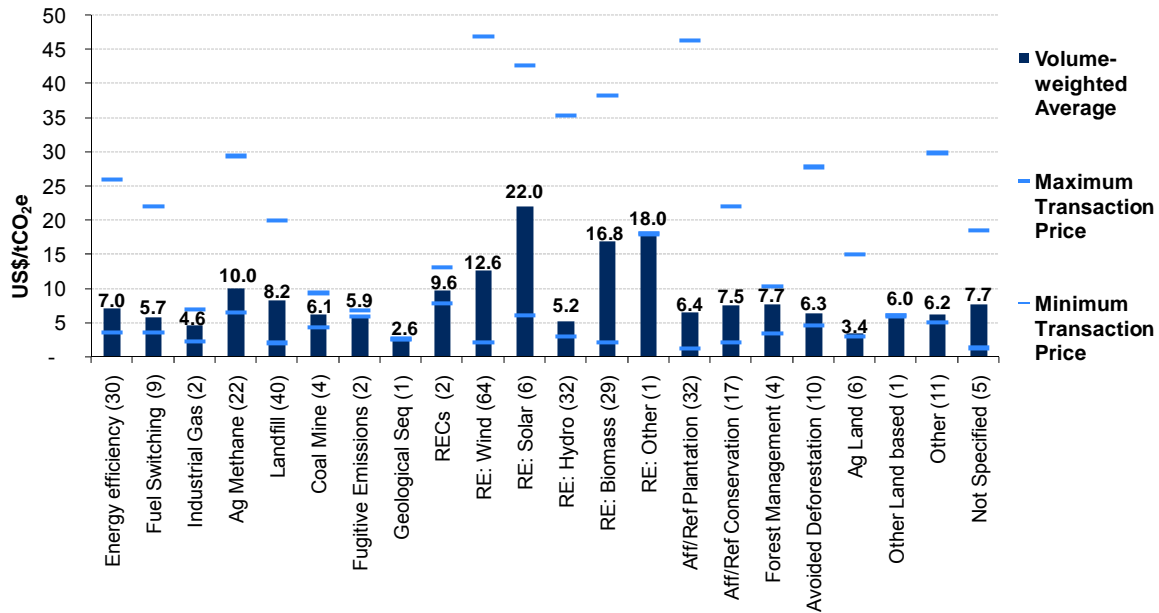
Consistent with its prominence in the CDM market and in line with 2007, Asia was the most popular project location, sourcing 45% of transacted credits in the OTC market. The largest single country supplying credits was the United States, which was the credit source for 28% of OTC transactions. The Middle East also emerged as a key source of credits, supplying 15% of OTC transaction volume in 2008 as a result of a few large projects in Turkey, which we've included in the Middle East for the purpose of this report. Credits from the EU, Canada, Australia and New Zealand declined significantly on the back of concerns about double-counting emissions reductions as offsets in the voluntary markets and emissions reductions under Kyoto compliance schemes.

**Transaction Volume by Project Location, OTC 2008**



Source: Ecosystem Marketplace, New Carbon Finance.

**Credit Price Ranges and Averages by Project Type, OTC 2008**



Source: Ecosystem Marketplace, New Carbon Finance.

Note: Numbers within parentheses indicate number of observations.

**Credit Prices Ranged between \$1.20/tCO<sub>2</sub>e and \$46.90/tCO<sub>2</sub>e**

OTC credit prices in 2008 covered a wide range (\$1.20 to \$46.90/tCO<sub>2</sub>e), but not quite as wide a range as the year before (\$1.80 to \$300/tCO<sub>2</sub>e). Project types claiming the highest average prices in 2008 were renewable energy projects, of which solar (\$21.98/tCO<sub>2</sub>e), geothermal (RE: other, \$18.00/tCO<sub>2</sub>e), and biomass energy (\$16.84/tCO<sub>2</sub>e) claimed the highest spots. At the low end of the range were geological sequestration (\$2.58/tCO<sub>2</sub>e), agricultural soil sequestration (\$3.35/tCO<sub>2</sub>e), and industrial gas credits (\$4.57/tCO<sub>2</sub>e).

This year we also collected price data according to the country of project location. Though it was difficult to discern any strong regional trends, on average, credits from New Zealand, South Africa, Malaysia, and Australia fetched a premium over other countries, earning \$19.20, \$15.40, \$14.40, and \$13.30/tCO<sub>2</sub>e respectively.

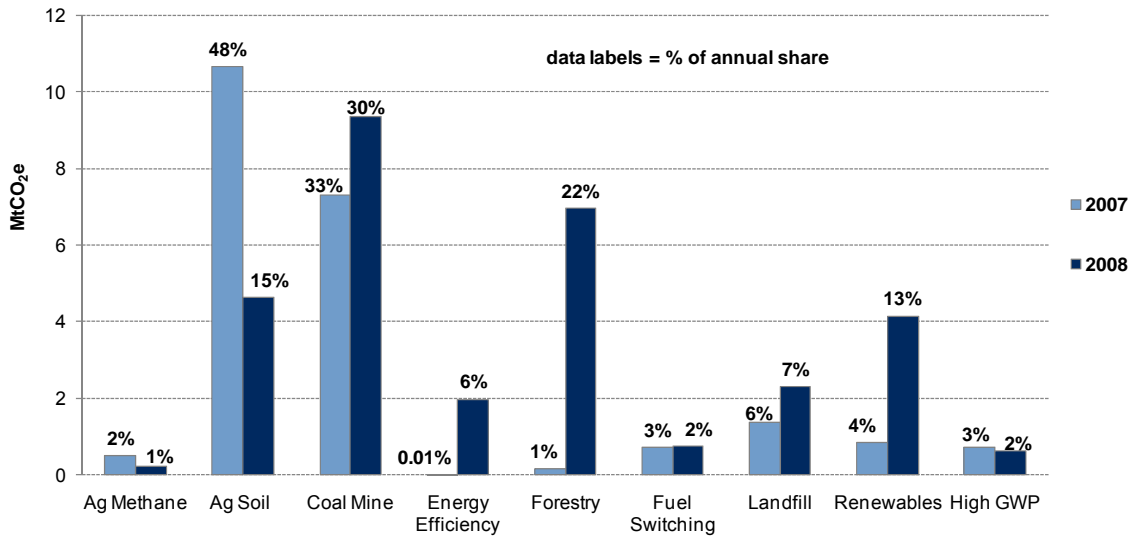
**CCX Projects Expanded their Geographical Horizons**

This year we also obtained registration information on offset credits listed on the CCX Registry. While this information cannot be directly compared with our OTC data, as registered credits are not necessarily transacted, it does shed light on project type and location trends on the CCX. For instance, newly-registered CCX offsets generated from forestry and renewable energy projects took a tremendous jump in 2008 (21 and 9 percentage points up, respectively), whereas the new registration of offsets from agricultural soil projects declined (down 33 percentage points).

In terms of project location, the major trend seen on the CCX was the increased number of credits from Asia and Latin America. This year, these two regions were responsible for 19% and 21% of total registered credits, up from a 4% share each in 2007. In contrast,

North American countries (Canada and the U.S.) supplied only 60% in 2008, down from 79% in 2007.

**Chicago Climate Exchange (CCX) Registered Project Types, 2007 and 2008**

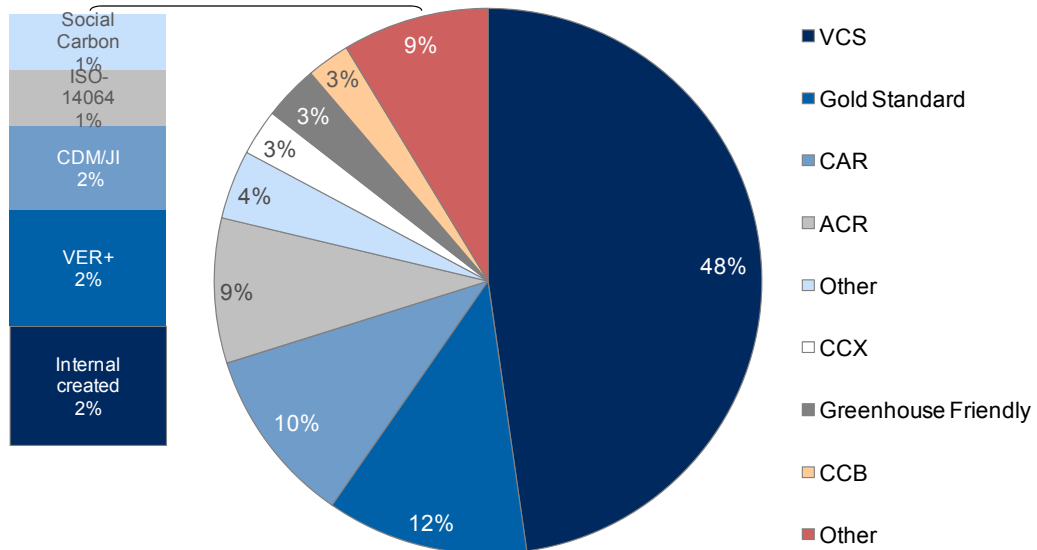


Source: Chicago Climate Exchange.

**The Voluntary Carbon Standard Solidified its Leadership Position, Capturing 48% of Credits Verified to a Third-Party Standard**

If the relevance of third-party verification to the voluntary carbon markets was ever in doubt in 2007, it was solidified in 2008. No less than 96% of credits were third-party verified in 2008, up 9 percentage points from 2007.

**Standard Utilization, OTC 2008**



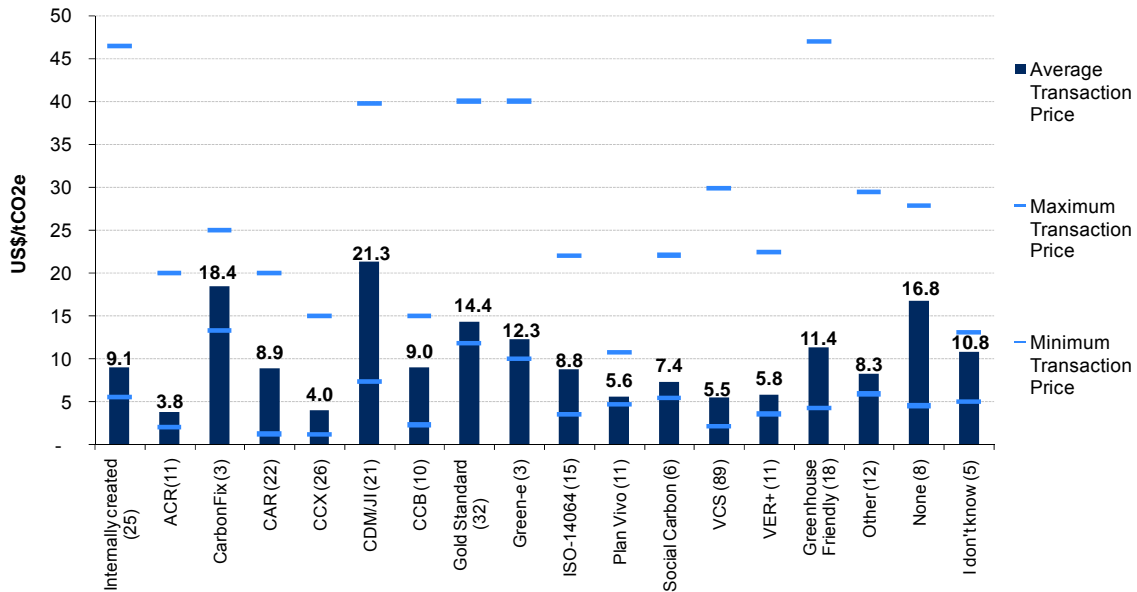
Source: Ecosystem Marketplace, New Carbon Finance.

Last year also saw further consolidation amongst the many standards in the market. Of the 17 identified standards, the most utilized OTC standard by transaction volume was

the Voluntary Carbon Standard (48%), followed by the Gold Standard (12%), the Climate Action Reserve Protocols (10%), and the American Carbon Registry Standard (9%). Defying the small interest indicated by last year’s respondents, both CAR and the ACR increased in transaction volume on the back of higher pre-compliance activity in the U.S.

Losing most OTC market share in 2008 were the CDM/JI, VER+, and the Voluntary Offset Standard (VOS). CDM/JI credits were the second most popular credit type on the OTC voluntary markets in 2007 (16%), but they dropped to only 2% of the market in 2008. VER+ was another popular standard in 2007 that lost substantial market share in 2008 (from 9% to 2%).

**Credit Prices and Price Ranges by Standard, OTC 2008**



Source: Ecosystem Marketplace, New Carbon Finance. Note: Numbers within parentheses indicate number of data points.

**Large Numbers of Standards Fetched Above-Average Prices**

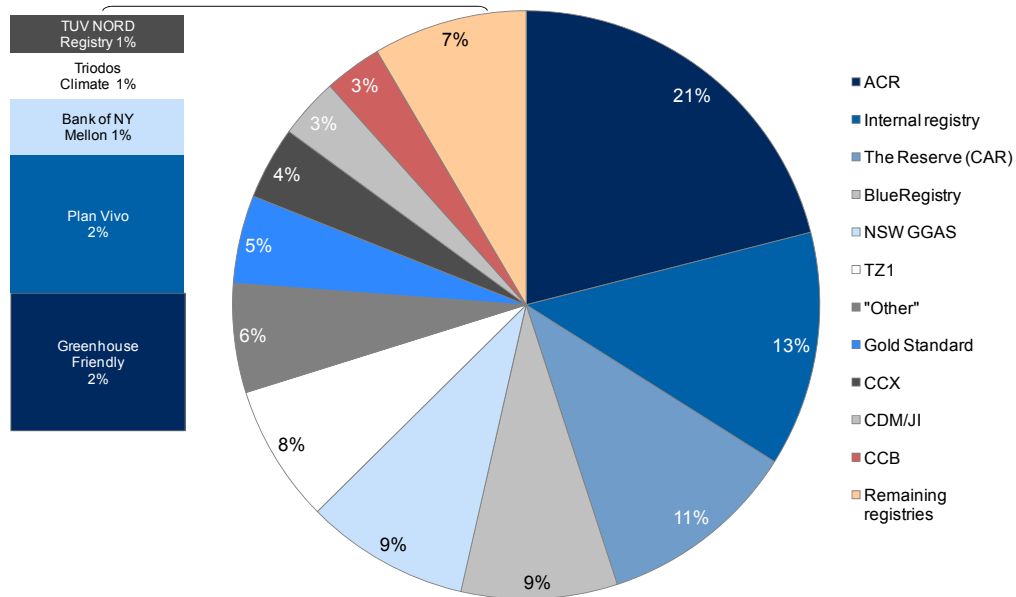
Similar to project type, the verification standard utilized is a major determinant of transaction prices. Although their volumes dropped significantly, CDM/JI credits maintained their price premium, averaging of \$21.31/tCO<sub>2</sub>e. Above-average premiums (>\$7.34/tCO<sub>2</sub>e) were also paid for CarbonFix, Gold Standard, Green-e, GHG Friendly, CCB Standards, Climate Action Reserve, ISO, Social Carbon and even internally created standards.

The CCX and the ACR were at the bottom of the OTC credit price spectrum at average transaction prices of less than \$4.00/tCO<sub>2</sub>e. This average discount is related to the low carbon prices on the CCX itself and inexpensive reductions achieved via geological sequestration, the most popular ACR project type in 2008.

**While Gaining Attention, Registry Usage Still Limited in 2008**

A newer infrastructure element of the voluntary OTC market, but one that is receiving increasing attention, is the third-party credit-accounting registry. In 2008, at least 29% of voluntary transactions were tracked in a third-party registry. Despite the increase in third-party credit verification and consolidation of standards, this 29% represents a small reduction from the 31% of transaction volume tracked in third-party registries in 2007. We attribute this decline to the lack of a dedicated VCS registry, by far the most popular standard in the market last year. However, it should be noted that of the credits eligible for registration—issued offsets in which emissions reductions have already occurred — 64% were transacted via a third-party registry. Therefore we anticipate registry usage to increase substantially going forward.

**Uptake of Registries, OTC 2008**



Source: Ecosystem Marketplace, New Carbon Finance.

As of the publication of this report, there are at least 18 third party registries serving the voluntary carbon markets. In 2008, the most popular third-party registries in terms of OTC transaction volume tracked were the American Carbon Registry (21%), followed by the Climate Action Reserve (11%), the New South Wales Greenhouse Gas Abatement Scheme Registry (9%) and the BlueRegistry (9%). An additional 13% of OTC transactions were tracked in internal registries. The popularity of suppliers' internal registries is attributed to the unavailability of a VCS registry. In 2008, as VCS was the standard chosen for nearly half of OTC transaction volumes last year. The dominance of the ACR may be in part related to reporting bias, as the ACR was one of only a handful of registries active in 2008 and supplied its own transaction (as opposed to just issuance) data.

With respect to our 2007 results, most of the registry usage follows the market's trends with regard to third-party standards. Notable changes from last year include the rise of the American Carbon Registry (which took 21% of the 2008 market vs. only 5% of the 2007 market), the Climate Action Reserve (11% in 2008 vs. 2% in 2007), and the NSW

GGAS Registry (9% in 2008 vs. 2% in 2007). The CDM/JI registry and CCX Registries each experienced significant declines in market share between 2007 and 2008.<sup>3</sup>

### **Although Investment Has Become an Important Motive, CSR and PR Remain the Dominant Driving Forces in the Market**

Private companies continue to dominate the buy-side of the voluntary market (66% of volume), with purchasing for investment/resale now the largest overall motivation (35%) instead of retirement (29%). This suggests a higher contribution from intermediaries in the market. Voluntary purchasing by both NGOs and individuals has significantly decreased in 2008 to a mere 1% and 2% respectively, which could represent a reduced interest in voluntary offsetting on the back of negative media publicity as well the onset of the global economic recession in 2008.

Despite the increased importance of investment, however, sellers continue to perceive that Corporate Social Responsibility (CSR) and public relations/branding are the two main driving forces for voluntary offset purchases. This means that, although many analysts perceive pre-compliance buying as a rising force in the market, our survey results indicate that it remains secondary to the pure voluntary market.

This year's results also confirm that a compliance market does not eliminate the voluntary carbon market, with European buyers purchasing over half (53%) of sold volumes, up from 47% in 2007. Given the non-existence of a large U.S. compliance market, the United States was responsible for both the greatest demand (39%) as well as supply of credits (28%) of any single country.

### **Market Participants Expect Continued Growth with Volumes Reaching almost 350MtCO<sub>2</sub>e in 2015**

On average, suppliers projected an average annual growth of 15% per year from 2009 through 2020 with volumes for the global voluntary markets anticipated to increase to 257MtCO<sub>2</sub>e in 2012 and 476MtCO<sub>2</sub>e in 2020. Participants expected the 2009 markets to grow by 21%, which is low relative to the historic average of 95% (2003-2008), but still a good growth rate in the midst of a recession.

When asked about standards they plan to use in 2009, more suppliers (52% of survey respondents) intend to use the Voluntary Carbon Standard (VCS) than any other standard. In 2007, suppliers also reported the VCS as their most-preferred standard for use in 2008, which proved to be correct, as the standard took 48% of the OTC market last year. About 34% of suppliers indicated they will utilize the CDM in 2009, 32% the Gold Standard, 28% the Climate Action Reserve, and 27% the Community, Climate & Biodiversity (CCB) Standards. Note that individual organizations may use multiple standards; so percentages do not add up to 100%.

The most popular choices for future registry use in 2009 were the Climate Action Reserve, the Gold Standard registry, APX, TZ1, and the CDM/JI registry. The popularity of CAR, Gold Standard, VCS, and CDM/JI is consistent with these standards' intended future utilization. The popularity of TZ1 and APX is consistent with a strong interest in the VCS, since these infrastructure providers both serve the VCS as well as several other standards.

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<sup>3</sup> This statement refers to the CDM/JI and CCX registries' prominence in the OTC market, only. Each registry remains the sole registry provider of its respective market.